



Tabled

2023/2024 MTREF

Budget Report

(Sections 16, 17 and 21 of the MFMA)

March 2023



To the Speaker

Section 21(1)(a) of the Local Government: Municipal Finance Management Act, No 56 of 2003 (MFMA), requires from the Executive Mayor of Knysna Municipality to co-ordinate the processes for preparing the annual budget and for reviewing the Municipality's Integrated Development Plan (IDP) and budget-related policies to ensure that the tabled annual budget and any revisions of the IDP and budget-related policies are mutually consistent and credible.

Section 16(2) of the MFMA determines that the Executive Mayor must table the annual budget at a Council meeting at least 90 days before the start of a budget year.

Section 17 of the MFMA determines that the tabled annual budget must be in the prescribed format; must generally be divided into a capital and operating budget as may be prescribed; and, must be accompanied by specific documents.

In accordance with the above, I herewith submit the Tabled 2023/2024 MTREF Budget Report to be considered by Council.



CLLR AUBREY TSENGWA
EXECUTIVE MAYOR

31 March 2023

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1. EXECUTIVE SUMMARY

- 1.1 The Tabled 2023/2024 Medium Term Revenue and Expenditure Framework (MTREF) Budget Report addresses the operating budget and tariff proposals, as well as the capital budget and funding source proposals, to ensure that Knysna Municipality renders services to the local community in a financially sustainable manner.
- 1.2 The process of developing the Municipality's annual budget is mainly guided by the strategic thrusts and operational priorities of Knysna Municipality's Integrated Development Plan (IDP), as well as the MTREF that outlines the projected annual revenue and expenditure for the budget year under consideration and the two outer financial years.
- 1.3 The Tabled 2023/2024 MTREF Budget Report commences with a discussion on the legislative requirements to which the Municipality must comply with; the Budget Circulars containing directives published by the National and Provincial Treasury's; as well as the key budget projections for the next three financial years.
- 1.4 The Tabled 2023/2024 MTREF Budget is based on these documents, as well as forecasted economic trends. A high level summary of the operating and capital budgets, as well as a discussion on the long-term financial sustainability of Knysna Municipality, will be followed by appropriate recommendations.

2. LEGISLATION

- 2.1 Sections 15 to 24 of the Local Government: Municipal Finance Management Act, No 56 of 2003 (MFMA), read in conjunction with Regulations 9 to 20 of the Municipal Budget and Reporting Regulations (MBRR) legislates the processes for the compilation and approval of the municipal budget. The MFMA determines that:

"15. Appropriation of funds for expenditure

A municipality may, except where otherwise provided in this Act, incur expenditure only –

- (a) In terms of an approved budget; and*
- (b) Within the limits of the amounts appropriated for the different votes in an approved budget.*

16. Annual budgets

- (1) The council of a municipality must for each financial year approve an annual budget for the municipality before the start of that financial year.*

- (2) *In order for a municipality to comply with subsection (1), the mayor of the municipality must table the annual budget at a council meeting at least 90 days **[31 March annually]** before the start of the budget year.*
- (3) *Subsection (1) does not preclude the appropriation of money for capital expenditure for a period not exceeding three financial years, provided a separate appropriation is made for each of those financial years.*

17. Contents of annual budgets and supporting documents

- (1) *An annual budget of a municipality must be a schedule in the prescribed format –*
 - (a) *Setting out realistically anticipated revenue for the budget year from each revenue source;*
 - (b) *Appropriating expenditure for the budget year under the different votes of the municipality;*
 - (c) *Setting out indicative revenue per revenue source and projected expenditure by vote for the two financial years following the budget year;*
 - (d) *Setting out –*
 - (i) *Estimated revenue and expenditure by vote for the current year; and*
 - (ii) *Actual revenue and expenditure by vote for the financial year preceding the current year; and*
 - (e) *A statement containing any other information required by section 215(3) of the Constitution or as may be prescribed.*
- (2) *An annual budget must generally be divided into a capital and an operating budget in accordance with international best practice, as may be prescribed.*
- (3) *When an annual budget is tabled in terms of section 16(2), it must be accompanied by the following documents –*
 - (a) *Draft resolutions –*
 - (i) *Approving the budget of the municipality;*
 - (ii) *Imposing any municipal tax and setting any municipal tariffs as may be required for the budget year; and*
 - (iii) *Approving any other matter that may be prescribed;*
 - (b) *Measurable performance objectives for revenue from each source and for each vote in the budget, taking into account the municipality's integrated development plan;*
 - (c) *A projection of cash flow for the budget year by revenue source, broken down per month;*
 - (d) *Any proposed amendments to the municipality's integrated development plan following the annual review of the integrated development plan in terms of section 34 of the Municipal Systems Act **[addressed in a separate item/report];***

- (e) *Any proposed amendments to the budget-related policies of the municipality;*
- (f) *Particulars of the municipality's investments;*
- (g) *Any prescribed budget information on municipal entities under the sole or shared control of the municipality [not applicable to Knysna Municipality];*
- (h) *Particulars of all proposed new municipal entities which the municipality intends to establish or in which the municipality intends to participate [not applicable to Knysna Municipality];*
- (i) *Particulars of any proposed service delivery agreements, including material amendments to existing service delivery agreements [not applicable to Knysna Municipality as no service providers render services (water, electricity, sanitation, refuse) on behalf of the Municipality];*
- (j) *Particulars of any proposed allocations or grants by the municipality to –*
 - (i) *Other municipalities [not applicable];*
 - (ii) *Any municipal entities and other external mechanisms assisting the municipality in the exercise of its functions or powers [not applicable];*
 - (iii) *Any other organs of state [not applicable];*
 - (iv) *Any organisations or bodies referred to in section 67(1) [not applicable];*
- (k) *The proposed cost to the municipality for the budget year of the salary, allowances and benefits of –*
 - (i) *Each political office-bearer of the municipality;*
 - (ii) *Councillors of the municipality; and*
 - (iii) *The municipal manager, the chief financial officer, each senior manager of the municipality and any other official of the municipality having a remuneration package greater than or equal to that of a senior manager;*
- (l) *The proposed cost for the budget year to a municipal entity under the sole or shared control of the municipality of the salary, allowances and benefits of [not applicable] –*
 - (i) *Each member of the entity's board of directors; and*
 - (ii) *The chief executive officer and each senior manager of the entity; and*
- (m) *Any other supporting documentation as may be prescribed.*

22. Publication of annual budgets

Immediately after an annual budget is tabled in a municipal council, the accounting officer of the municipality must –

- (a) *In accordance with Chapter 4 of the Municipal Systems Act –*

- (i) *Make public the annual budget and the documents referred to in section 17(3); and*
 - (ii) *Invite the local community to submit representations in connection with the budget; and*
- (b) **Submit the annual budget [to be executed immediately following the tabling of the annual budget and within 10 working days following Council approval of the annual budget]–**
 - (i) *In both printed and electronic formats to the National Treasury and the relevant provincial treasury; and*
 - (ii) *In either format to any prescribed national or provincial organs of state and to other municipalities affected by the budget.*

2.2 Regulations 9 to 20 of the MBRR in essence confirm the contents of Sections 15 to 24 of the MFMA in detail with regards to the Budget process.

2.3 The compilation of the annual budget, in terms of legislation, must also take into consideration the Budget Circulars released by both National and Provincial Treasury.

3. BUDGET CIRCULARS

3.1 National Treasury published two budget circulars for the 2023/2024 MTREF. MFMA Municipal Budget Circular No 122 published on 09 December 2022 as well as MFMA Municipal Budget Circular No 123 published on 03 March 2023 as **Annexure F**.

3.2 The National Treasury Circulars mainly address the South African economy and inflation targets; key focus areas for the 2023/2024 budget process; Local Government conditional grant allocations; Municipal Standard Chart of Accounts (*mSCOA*); maximising the revenue generation of the municipal revenue base; Eskom bulk tariff increases; funding choices and management issues in relation to employee-related costs and remuneration of councillors; conditional grant transfers to municipalities; municipal budget and reporting regulations; and, the budget process and submissions for the 2023/2024 MTREF.

3.3 MFMA Municipal Budget Circular No 123 indicates that municipalities should expect the National Energy Regulator of South Africa (NERSA) to increase bulk electricity purchases from Eskom by 18.7% and 12.7% in 2024/2025. For purposes of calculating the free basic energy subsidy in the local government equitable share formula, the National Treasury has added 2 per cent to these increases. This is in anticipation of higher increases than those published in January for municipalities, due to the difference in the financial years of Eskom customers and municipalities meaning that Eskom only has nine months to collect the allowable revenue from municipalities.

3.4 Provincial Treasury issued Municipal Budget Circular No 5/2021 released on 17 March 2023 and is contained in **Annexure F**.

- 3.5 The Provincial Treasury Circulars mainly provide an overview of the current fiscal and economic context and key highlights from the 2023 National Budget as well as the 2023 Provincial Budget, guidance to municipalities with the finalisation of the 2023/24 MTREF Budget and Brief municipalities on the 2023 Strategic Integrated Municipal Engagements (SIME) process and related matters.
- 3.6 SALGA Circular 17/2023 that relates to SALGA's objections against NERSA for the approved 18.65% increase on Municipal and Consumer tariffs. **Annexure F.**
- 3.7 Department of Cooperative Governance (COGTA) letter with reference number 14/5/3/2/9_9/15 on Curbing Excessive Property Rates increases on implementation of a new valuation roll. **Annexure F.**
- 3.8 All factors affecting the compilation of the budget were taken into consideration to ensure that the anticipated revenue streams and funding sources are affordable and sustainable for funding both the operating and capital budgets.

4. BUDGET PROJECTIONS

- 4.1 Table 1 below presents the actual amounts and percentage increases imposed for the previous two financial years, as well as the budget amounts and projected percentage increases for the next three financial years. The draft 2023/2024 MTREF Budget has been compiled based on the financial framework, financial strategies and financial policies of Council.
- 4.2 Key assumptions relating to the draft MTREF Budget in Table 1 includes the Government grant allocations from 2021/2022 to 2025/2026 financial years, as published in the Division of Revenue Bill (DoRB).

2023/2024 MTREF :Key Budget Projections						
Row Number	Description	Outcome 2021/2022	Original Budget Budget 2022/2023	2023/2024	2024/2025	2025/2026
Column Reference	A	B	C	D	E	F
1	GROWTH PARAMETERS					
2	Growth (GDP)	2%	2%	0.9%	1.8%	2.0%
3	Headline Inflation Rate	4.9%	6.9%	5.3%	4.9%	4.7%
4	REVENUE STREAMS					
5	Property Rates	6.1%	4.8%	Per New GV	4.9%	4.7%
6	Service Charges : Electricity	14.6%	7.5%	18.65%	4.9%	4.7%
7	Service Charges : Water	5.1%	4.8%	9.0%	4.9%	4.7%
8	Service Charges : Sanitation	5.1%	4.8%	5.3%	4.9%	4.7%
9	Service Charges : Refuse	5.1%	11.5%	6.0%	4.9%	4.7%
10	COST OF REMUNERATION					
11	Estimated Cost of Living Increases	6.1%	4.9%	5.3%	4.9%	4.7%
12	Estimated Notch Increases	2.4%	2.4%	2.4%	2.4%	2.4%
13	BULK PURCHASES					
14	Electricity	17.8%	8.61%	18.49%	12.7%	17.7%
15	GRANTS : NATIONAL DEPARTMENTS	142,607,000	168,779,000	216,765,000	219,629,000	238,163,000
16	Equitable share	98,572,000	111,170,000	122,358,000	134,028,000	144,402,000
17	Equitable share % Growth	-8.7%	12.8%	10.1%	9.5%	7.7%
18	Financial Management Grant	1,550,000	1,721,000	1,771,000	1,771,000	1,909,000
19	Expanded Public Works Programme Grant (EPWP)	1,118,000	1,044,000	1,264,000	-	-
20	Municipal Infrastructure Grant (MIG)	26,260,000	39,114,000	29,218,000	30,393,000	31,617,000
21	Integrated National Electrification Programme Grant (INEP)	-	10,730,000	43,754,000	5,000,000	15,000,000
22	Neighbourhood Development Partnership (NDPG)	10,000,000	5,000,000	15,000,000	15,000,000	10,001,000
23	Water Services Infrastructure Grant (WSIG)	5,107,000	-	3,400,000	33,437,000	35,234,000
24	GRANTS : PROVINCIAL DEPARTMENTS	8,996,657	21,986,659	45,348,000	48,580,000	34,098,000
25	Financial Management Capacity	250,000	-	639,000	-	-
26	Human Settlement Development Grant	46,657	21,840,000	32,316,000	37,128,000	22,120,000
27	Informal Settlements Upgrading Partnership Grant	-	-	-	-	-
28	Maintenance and Construction of Transport Infrastructure	110,000	80,000	120,000	130,000	150,000
29	Community Library Services Grant	8,493,000	10,659	10,842,000	11,265,000	11,771,000
30	Community Development Worker Operational Support Grant	57,000	56,000	57,000	57,000	57,000
31	Municipal Interventions Grant	40,000	-	-	-	-
32	Title Deeds Restoration Grant (TRP)	-	-	1,374,000	-	-
33	TOTAL	151,603,657	190,765,659	262,113,000	268,209,000	272,261,000

4.2.1 As per MFMA Municipal Budget Circular No 123, the actual headline inflation rate is presented:

Table 1: Macroeconomic performance and projections, 2021 - 2026

Fiscal year	2021/22	2022/23	2023/24	2024/25	2025/26
	Actual	Estimate	Forecast		
CPI Inflation	4.9%	6.9%	5.3%	4.9%	4.7%

The GDP is expected to grow by 0.9 per cent in real terms in 2023, compared with an estimate 1.4 per cent at the time of the medium-term budget policy statement (MTBPS), projected a slowly recovery of 1.8 per cent in 2025 as per NT outlook.

CPI is kept at 5.3 per cent while the Cost of living and all other Tariffs are higher than the estimated percentage increase. This will put further pressure on Municipality and its Consumers as cost of living is becoming more unaffordable.

- 4.2.2 With regards to Property Rates, New General Valuation was completed and the appeal period was extended to February 2023 for the Rate Payers to submit their objections. To date objections received are thousand some compares to 23 669 total properties.

The below table provides an average increase to the Value of properties to the Greater Knysna per category from the 2017 General Valuation verse 2023:

Table 13: General Valuation Roll Comparison Report _ 2023/2024 MTREF						
Row Labels	OLD GV	NO OF PROP	NEW GV	NO OF PROP	DIFF	DIFF %
Column Reference	A	B	C	D	E	F
AGRICULTURAL	711,841,000.00	228	1,189,408,724.00	334	477,567,724.00	67%
BUSINESS	3,817,092,000.00	1,355	5,022,897,852.00	1205	1,205,805,852.00	32%
BUSINESS VACANT	22,651,000.00	99	44,285,000.00	48	21,634,000.00	96%
INDUSTRIAL	279,097,000.00	192	396,764,000.00	192	117,667,000.00	42%
MUNICIPAL	261,983,700.00	2,084	546,072,000.00	1399	284,088,300.00	108%
MUNICIPAL VACANT	64,813,000.00	145	110,349,000.00	881	45,536,000.00	70%
PLACE OF WORSHIP	113,543,000.00	85	153,988,000.00	99	40,445,000.00	36%
PROTECTED LAND	34,527,000.00	13	590,000.00	3	- 33,937,000.00	-98%
PUBLI BENEFIT ORGANIZATION	75,250,000.00	19	85,426,000.00	12	10,176,000.00	14%
PUBLIC SERVICE INFRASTRUCTURE	5,394,000.00	341	14,859,000.00	575	9,465,000.00	175%
PUBLIC SERVICE PURPOSES	625,261,000.00	156	515,858,000.00	66	- 109,403,000.00	-17%
RESIDENTIAL	22,472,641,000.00	16,599	31,435,929,785.00	16857	8,963,288,785.00	40%
RESIDENTIAL VACANT	1,268,508,000.00	1,754	1,759,618,000.00	1998	491,110,000.00	39%
Grand Total	29,752,601,700.00	23,070.00	41,276,045,361.00	23,669.00	11,523,443,661.00	39%

The average increase on the total General Valuation is forty per cent when comparing the two data Public Service Infrastructure, Business as well as, Agriculture being the high increased values.

Residential overall increase being forty per cent.

There was no significant increase in the total number of properties from 23,070 five years ago to 23,669 to date, but the values significantly increased from R29,752 billion to R41,276 billion.

This is as a result of various factors including undervalued and omissions which needed to be addressed.

The property rates current rate in a rand (2022-23) tariff was projected onto the new General Valuation with the current Rebates provided to our Rate Payers per category and that yielded an estimated billing of R380,209,930 which translates to an increase of R95.7 million onto the estimated Revenue.

In this budget, we have built a scenario where Council considers to provide a R150,000 rebate to its customers hence a reduced projected Property Rates figure of R343,446,646 for the up-coming financial year.

- 4.2.3 Water proposed increase of nine per cent as a result of unforeseen increased costs incurred already in the 2022-23 financial and further spike projected for the 2023-24 MTREF on costs to produce Water.

4.2.4 Refuse proposed tariff of six per cent due to the implementation of the landfill site effective February 2024 as well as catching up from the deficit that the service is currently running at a loss.

4.2.5 The Salary and Wage Collective Agreement for the period 01 July 2021 to 30 June 2024 dated 15 September 2021 through the agreement that was approved by the Bargaining Committee of the Central Council in terms of Clause 17.3 of the Constitution should be used when budgeting for employee related costs for the 2023/24 MTREF.

In terms of the agreement, all employees covered by this agreement shall receive with effect from 01 July 2023 and 01 July 2024 an increase based on the projected average CPI percentages for 2023 (5.4 per cent according to the Reserve Bank's Monetary Committee Statement for January 2023) and 2024 (4.8 per cent according to the Reserve Bank's Monetary Committee Statement for January 2023). The forecasts of the Reserve Bank, in terms of the January 2023 and January 2024, shall be used to determine the projected average CPI. National Government encouraged the Municipalities to perform an annual head count and payroll verification process by undertaking a once-a-year manual salary disbursement, to root out ghost employees.

4.2.6 the Municipalities are the regulators of their own areas Electricity tariffs however MUST be in line with the NERSA guidelines and approval. Currently the final approved Electricity Tariffs by NERSA for Eskom is 18.69% and this was the benchmark for Knysna Municipality for the Electricity Sales

4.2.7 Building plan for non-building single residential building tariffs was reinstated onto the tariff book as well as Town Planning Unauthorised Land Use - up to and not more than 100% of the municipal valuation of the area that is used unlawfully as well as Unauthorised Building Work contravening the Zoning Scheme - up to and not more than 100% of the value of the building, construction and engineering work unlawfully carried out.

4.2.8 All other sundry tariffs will increase with CPI of 5.3 per cent.

4.2.9 Council is sensitive to the affordability and sustainability of the tariffs to be imposed. The detailed Tariff Book is attached as **Annexure C**. The Municipality closely monitors the debtor collection rates, which equated to 90% in the 2021/2022 financial year audited outcome. The municipality is confident that the debtor collection rate will increase substantially following Council approval of new and amended budget-related policies. Bad debt provision of 10% of estimated billed revenue has been budgeted in the 2023/2024 MTREF compared with the 10% for the 2021/2022 final outcome.

5. HIGH LEVEL OPERATING BUDGET

5.1 Operating Revenue per Category

5.1.1 The high level operating revenue budget per category for the 2023/2024 MTREF is presented in Table 2 below:

Table 2: High level Summary of Operating Revenue per Category									
Row Number	Description	2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
		2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Property rates	261,551,911	- 3,032,330	258,519,581	194,797,336	- 63,722,245	343,446,646	360,275,528	377,208,477
2	Service charges - electricity revenue	354,321,348	- 20,022,390	334,298,958	210,230,876	- 124,068,082	396,110,836	446,575,357	467,564,399
3	Service charges - water revenue	74,586,025	2,980,929	77,566,954	55,911,256	- 21,655,698	84,547,978	88,690,831	81,212,601
4	Service charges - sanitation revenue	29,310,910	-	29,310,910	22,433,318	- 6,877,592	30,864,387	30,747,145	30,688,523
5	Service charges - refuse revenue	27,831,817	-	27,831,817	22,038,194	- 5,793,623	29,306,904	29,195,576	29,139,913
6	Rental of facilities and equipment	5,444,020	1,144,909	6,588,929	4,275,321	- 2,313,608	6,938,143	6,911,788	6,898,607
7	Interest earned - external investments	2,046,273	- 311,903	1,734,370	1,195,039	- 539,331	1,826,291	1,819,355	1,815,885
8	Interest earned - outstanding debtors	19,321,626	8,792,609	28,114,235	19,339,384	- 8,774,851	20,483,663	21,487,363	22,497,270
9	Fines, penalties and forfeits	119,059,010	-	119,059,010	28,378,369	- 90,680,641	99,090,019	104,347,430	109,634,260
10	Licences and permits	1,698,285	-	1,698,285	1,017,035	- 681,250	1,788,294	1,781,500	1,778,104
11	Agency services	3,829,743	-	3,829,743	2,802,750	- 1,026,993	4,032,719	4,017,400	4,009,741
12	Transfers and Subsidies	154,945,913	- 19,046,092	135,899,821	106,164,696	- 29,735,125	150,239,391	159,506,609	171,644,826
13	Other Revenue	7,862,155	46,693,357	54,555,512	10,788,116	- 43,767,396	47,943,018	51,356,620	36,349,137
14	Gains	250,000	1,854,759	2,104,759	2,104,759	0	500,000	500,000	500,000
15	Total Revenue (Capital Grants Excluded)	1,062,059,036	19,053,848	1,081,112,884	681,476,449	-399,636,435	1,217,118,289	1,307,212,502	1,340,941,743
16	Capital Grants	46,468,087	7,893,000	54,361,087	10,900,141	- 43,460,946	78,183,609	73,974,391	86,416,174
17	Public Contributions	-	-	-	-	-	-	-	-
18	Total Revenue (Capital Grants Included)	1,108,527,123	26,946,848	1,135,473,971	692,376,590	-443,097,381	1,295,301,898	1,381,186,893	1,427,357,917

5.1.2 The operating revenue budget (Column G15) equates to R 1,217 billion for the 2023/2024 financial year in comparison with the revised adjustments budget of R 1,081 billion for the 2022/2023 financial year.

5.1.3 An overall increase of 12.6 per cent on operating revenue budget for the 2023/2024 financial year compared to the 2022/2023 adjusted budget mainly as a result of increases in the following main services:

- Property Rates due to the estimated implementation of the New General Valuation on all Properties in the Greater Knysna
- Electricity Service Charges due to the spike increase approved by NERSA on Municipal Sales. This is closely monitored in the current budget already as some customers are applying to get completely off the Municipal Electrical Grip of which there will be possible reduction in both consumption and basic charge. We are introducing a penalty tariff in the 2023-24 budget for customers that are not notifying the Municipality.
- Water Sales mainly as a result of unforeseen Chemical Supply cost approved by council after budget approval.

- Projected decrease in the traffic fines revenue as a result of poor performance in terms of revenue recovery. Management is looking into innovative ways to enhance the performance of the current service provider.

5.2 Operating Expenditure per Category

5.2.1 The high level operating expenditure budget per category for the 2023/2024 MTREF is presented in Table 3 below:

Table 3: High level Summary of Operating Expenditure per Category									
Row Number	Description	2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
		2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Employee Related Costs	299,851,209	- 10,135,401	289,715,808	193,045,312	96,670,496	328,947,027	344,800,484	354,367,460
2	Remuneration of councillors	9,749,165	-	9,749,165	6,605,160	3,144,005	10,081,756	10,575,759	11,072,818
3	Debt impairment	148,240,813	- 3,389,861	144,850,952	39,191,114	105,659,838	159,772,610	169,326,952	176,226,957
4	Depreciation & asset impairment	43,687,538	-	43,687,538	35,555,350	8,132,188	49,118,855	51,525,685	53,947,391
5	Finance charges	28,846,141	- 500,001	28,346,140	13,734,718	14,611,422	31,848,485	35,409,063	39,073,289
6	Bulk purchases	262,156,491	- 5,651,000	256,505,491	144,638,636	111,866,855	303,933,356	342,654,466	352,759,226
7	Other materials	38,783,549	8,057,986	46,841,535	33,220,878	13,620,657	53,714,110	56,346,106	58,994,367
8	Contracted services	166,577,351	23,334,786	189,912,137	106,433,060	83,479,077	198,737,804	210,267,269	203,410,707
9	Transfers and subsidies	1,916,506	228,618	2,145,124	264,562	1,880,562	1,787,448	1,315,598	1,332,854
10	Other Expenditure	61,466,236	5,616,095	67,082,331	43,990,182	23,092,149	77,744,734	81,551,446	85,381,696
11	Loss on Disposal of PPE	-	-	-	-	-	-	-	-
12	Total Operating Expenditure	1,061,274,999	17,561,222	1,078,836,221	616,678,972	462,157,249	1,215,686,185	1,303,772,828	1,336,566,765

5.2.2 The operating expenditure budget (Column G12) equates to R 1,215 billion for the 2023/2024 financial year in comparison with the revised adjustments budget of R 1,079 million for the 2022/2023 financial year.

5.2.3 An overall increase of 12.7 per cent on operating expenditure budget for the 2023/2024 financial year compared to the 2022/2023 adjusted budget mainly on Employee Related Costs; Other Materials as well as Debt Impairment.

Employee Costs were significantly reduced during February adjusted budget. All vacant posts were frozen however some were already on the recruitment and selection stage but delayed to 1 July appointment.

Other materials mainly Water Chemicals as a result of double increased price of Water Purification Chemicals that was never anticipated.

5.3 Operating Revenue and Expenditure Summary

5.3.1 The high level draft operating budget summary for the 2023/2024 MTREF is presented in Table 4 below:

Table 4: High level Summary of Operating Budget									
		2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
	Description	2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Operating Revenue	1,062,059,036	19,053,848	1,081,112,884	681,476,449	(399,636,435)	1,217,118,289	1,307,212,502	1,340,941,743
2	Operating Expenditure	1,061,274,999	17,561,222	1,078,836,221	616,678,972	462,157,249	1,215,686,185	1,303,772,828	1,336,566,765
3	Surplus/Deficit	784,037	1,492,626	2,276,663	64,797,477	(861,793,684)	1,432,104	3,439,674	4,374,978
4	Capital Revenue	46,468,087	7,893,000	54,361,087	10,900,141	43,460,946	78,183,609	73,974,391	86,416,174
5	Public Contributions	-	-	-	-	-	-	-	-
6		47,252,124	9,385,626	56,637,750	75,697,618	(905,254,630)	79,615,713	77,414,065	90,791,152

5.3.2 The operating budget surplus (Column G3) equates to R 1.4 million for the 2023/2024 financial year in comparison with the revised adjustments budget of R 2.3 million for the 2022/2023 financial year.

5.3.3 The operating budget surplus (Column G6) equates to R 79.6 million for the 2023/2024 financial year in comparison to the revised adjustments budget of R 54.3 million for the 2022/2023 financial year.

5.4 Summary Operating Budget for Main Services

5.4.1 Service departments operating budget financial performance provides an overview of the main services

The below table depicts Technical Services operating budget:

Table 5: High level Summary of Technical Services Financial Performance									
		2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
Row Number	Description	2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Service charges - water revenue	74,586,025	2,980,929	77,566,954	55,911,256	- 21,655,698	84,547,978	88,690,831	81,212,601
2	Service charges - sanitation revenue	29,310,910	-	29,310,910	22,433,318	- 6,877,592	30,864,387	30,747,145	30,688,523
3	Interest earned - outstanding debtors	7,146,494	4,264,499	11,410,993	7,181,836	- 4,229,157	7,551,712	7,921,746	8,294,068
4	Fines, penalties and forfeits	-	-	-	-	-	-	-	-
5	Transfers recognised - operational	60,169,091	-	60,169,091	40,200,632	- 19,968,459	60,549,291	64,645,749	65,849,306
6	Other revenue	133,855	4,558,760	4,692,615	5,135,288	442,673	5,036,024	5,017,653	5,008,467
7	Gains	-	-	-	-	-	-	-	-
8	Transfers and subsidies - capital	37,137,652	2,400,000	39,537,652	7,059,009	- 32,478,643	40,136,609	67,226,391	65,453,174
9	Total Revenue (Capital Grants Excluded)	208,484,027	14,204,188	222,688,215	137,921,338	- 84,766,877	228,686,001	264,249,515	256,506,139
10	Employee related costs	65,270,398	1,073,052	66,343,450	46,018,994	20,324,456	73,952,350	77,552,356	77,187,094
11	Debt impairment	9,948,111	-	9,948,111	6,632,072	3,316,039	10,946,476	11,319,893	10,618,814
12	Depreciation & asset impairment	25,382,245	- 2,427,214	22,955,031	18,971,592	3,983,440	30,695,477	32,199,558	33,712,936
13	Finance charges	21,084,015	- 630,323	20,453,692	9,291,914	11,161,778	23,537,736	26,691,086	29,945,568
14	Other materials	22,626,565	7,023,049	29,649,614	20,389,088	9,260,526	34,987,341	36,701,720	38,426,701
15	Contracted services	48,462,008	- 1,476,098	46,985,910	31,968,150	15,017,760	58,233,369	61,090,926	63,976,091
16	Other Expenditure	6,023,224	910,804	6,934,028	4,607,027	2,327,001	6,806,244	7,139,753	7,475,322
17	Total Operating Expenditure	198,796,566	4,473,270	203,269,836	137,878,837	65,390,999	239,158,993	252,695,292	261,342,526
18	Surplus/Deficit	9,687,461	9,730,918	19,418,379	42,502	(150,157,876)	(10,472,992)	11,554,223	(4,836,387)
	Revenue Growth =	12,856,489		14,204,188			5,997,786	35,563,514	(7,743,376)
	Expenditure Growth =	- 11,122,361		4,473,270			35,889,157	13,536,299	8,647,234

The above table depicts a summary overview of Infrastructure Services Directorate Excluding Electricity Department, financial performance.

An overall revenue increase of R5.9 million with the Main Generating Services Water and Sewer included and R35 million being the overall expenditure increase when comparing to 2022-23 adjusted budget.

Though Water was increased with nine per cent, the Directorate is projecting a deficit of R10.4 million after subsidising Roads and Storm Water hence tabled increase above CPI.

This is of concern as Support Service Costs are not included on the overview budget however, KM has agreed to be part of the Pilot site for all Water Assets has as well as consideration of Other matters such as cost reflective tariffs on Water. This service will be provided to the Municipality at no costs to address these issues.

5.4.2 The below table depicts Refuse Department:

Table 6: High level Summary of Solid Waste Financial Performance									
Row Number	Description	2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
		2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Service charges - refuse revenue	27,831,817	-	27,831,817	22,038,194	- 5,793,623	29,306,904	29,195,576	29,139,913
2	Rental of facilities and equipment	-	-	-	-	-	-	-	-
3	Interest earned - outstanding debtors	3,170,396	988,398	4,158,794	2,856,625	- 1,302,169	3,315,940	3,478,421	3,641,907
4	Transfers recognised - operational	18,167,151	-	18,167,151	13,080,283	- 5,086,868	17,649,300	18,067,560	18,100,160
5	Other revenue	4,289	-	4,289	5,705	1,416	4,516	4,499	4,491
6	Total Revenue (Capital Grants Excluded)	49,173,653	988,398	50,162,051	37,980,806	- 12,181,245	50,276,660	50,746,056	50,886,471
7	Employee related costs	23,441,642	1,130,483	24,572,125	17,212,807	7,359,318	23,091,158	24,222,627	25,361,089
8	Debt impairment	2,783,182	-	2,783,182	1,855,456	927,726	2,930,690	2,919,558	2,913,991
9	Depreciation & asset impairment	3,162,552	- 878,931	2,283,621	1,889,008	394,613	2,566,003	2,691,739	2,818,251
10	Finance charges	469,762	37,325	507,087	299,564	207,523	533,963	560,128	586,454
11	Other materials	4,768,409	- 350,000	4,418,409	4,395,892	22,517	4,527,544	4,749,396	4,972,616
12	Contracted services	8,255,195	- 106,042	8,149,153	5,286,001	2,863,152	6,807,866	7,141,449	7,477,097
13	Other Expenditure	6,317,002	- 1,785,137	4,531,865	3,143,306	1,388,559	7,795,859	8,177,858	8,562,218
14	Total Operating Expenditure	49,197,744	- 1,952,302	47,245,442	34,082,034	13,163,408	48,253,083	50,462,755	52,691,716
15	Surplus/Deficit	- 24,091	2,940,700	2,916,609	3,898,773	- 25,344,653	2,023,577	283,301	- 1,805,245
16	Revenue Growth =			988,398			114,609	469,396	140,415
17	Expenditure Growth =			- 1,952,302			1,007,641	2,209,672	2,228,961

This service is operating at a surplus of R2 million in year one after the increase of six per cent implementation however, there's a decline in 2024 and a deficit at 2025. Mainly as a result of the assumption that we will be operating with the new Landfill Site, its costs being added.

5.5 Other Disclosures

5.5.1 Section 17(3)(k) of the MFMA determines that as part of the budget documents, the proposed cost to the Municipality for the budget year of the salary, allowances and benefits of each political office bearer, Municipal Manager, Chief Financial Officer, Senior Manager and any other official with a remuneration package greater than or equal to that of a Senior Manager, must be disclosed:

Table 7: Section 56 Senior Managers			
Senior Managers (Municipal Manager and Section 56 managers reporting directly to the Municipal Manager)	2022-23 February Adjusted Budget	2022-23 Original Budget	2023-24 FINAL DRAFT
	A	B	C
(a) Municipal Manager	1,449,660	20,340	1,470,000
(b) Director: Planning and Development	1,184,979	20,340	1,205,319
(c) Chief Financial Officer	1,184,979	20,340	1,205,319
(d) Director: Corporate Services	1,184,979	20,340	1,205,319
(e) Director: Infrastructure Services	1,184,979	20,340	1,205,319
(f) Director: Community Services	1,184,979	20,340	1,205,319
TOTAL	7,374,555	122,040	7,496,595

The above table provides overview of the Section 56 Senior Managers and R7.5 million is the increased figure with CPI for all staff. Accounting Officer; Director Infrastructure and Community Services are currently filled the others are in the process of Recruitment and Selection process with the hope to be filled by 1 July 2023

5.5.2 Based on a municipal categorisation of 3, calculated in terms of the Government Gazette on the Remuneration of Public Office Bearers Act, dated 24 April 2020, the total proposed cost to the Municipality's salary packages budgeted for Public Office Bearers, are as follows:

Table 8: Public Office Bearers			
Public Office Bearers	2022-23 February Adjusted Budget	2022-23 Original Budget	2023-24 FINAL DRAFT
(a) Executive Mayor	927,485	5.00%	973,859.25
(b) Deputy Mayor	750,149	5.00%	787,656.45
(c) Speaker	750,149	5.00%	787,656.45
(d) Mayoral Committee Member	705,815	5.00%	741,105.75
(e) Council Whip	411,799	5.00%	432,388.95
(f) Chairperson of MPAC	400,907	5.00%	420,952.35
(h) Ordinary Council Member	321,403	5.00%	337,473.15

The above table depicts the Public Office Bearers total package projected for 2023-24 and Councillors Remuneration has always been kept at 5 percent in line with the upper limits.

Total Budget for all Councillors amount to R10 million including all Ordinary Council Members with the limit of 5 per cent below CPI increase.

5.5.3 The total proposed cost to the Municipality's salary packages budgeted for officials with a remuneration package greater than or equal to that of a S56 Senior Manager are as follows:

Table 9: Senior Managers not S56			
Senior Managers not S56	2022-23 February Adjusted Budget	2022-23 Original Budget	2023-24 FINAL DRAFT
(a) Senior Manager: Electro-Technical	1,497,316.97	1.053	1,576,674.77
(b) Senior Manager: Project Management	1,449,298.91	1.053	1,526,111.75
(c) Manager: Land Use Management	1,432,404.45	1.053	1,508,321.89
(d) Senior Manager: Financial Management Services	1,434,298.33	1.053	1,510,316.15
(e) Manager: Intergrated Human Settlement	1,231,729.35	1.053	1,297,011.01
(f) Manager: Water and Waste water services	1,204,829.08	1.053	1,268,685.02
(g) Manager: Roads, Transport, Stormwater and Building Maintenance	1,199,613.57	1.053	1,263,193.09
TOTAL	9,449,490.67		9,950,313.68

The total budget amount to R9.9 million of the total Employee Cost

6. HIGH LEVEL CAPITAL BUDGET

6.1 Capital Budget per Directorate

6.1.1 The high level capital expenditure budget per directorate for the 2023/2024 MTREF is presented in Table 10 below:

Table 10: High level Summary of Operating Budget									
Row Number	Description	2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
		2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Vote 1 - Executive and Council	350,000	- 338,045	11,955	11,955	0	200,000	-	-
2	Vote 2 - Corporate Services	2,839,700	238,896	3,078,596	433,840	2,644,756	4,855,000	1,775,000	-
3	Vote 3 - Financial Services	445,000	- 445,000	-	359,135	- 359,135	100,000	5,000	-
4	Vote 5 - Planning and development	524,550	- 307,919	216,631	200,417	16,214	655,000	500,000	3,000,000
5	Vote 6 - Community Services	18,370,217	- 661,823	17,708,394	7,273,951	10,434,443	4,610,000	5,050,000	-
6	Vote 7 - Electrical Services	16,810,435	3,204,189	20,014,624	11,360,522	8,654,102	47,847,000	13,897,826	13,043,478
7	Vote 8 - Technical Services	76,221,934	- 3,046,441	73,175,493	25,271,776	47,903,717	68,486,109	106,076,391	110,323,174
8	Vote 9 - Housing Services	2,012,445	4,993,000	7,005,445	394,336	6,611,109	-	2,400,000	7,920,000
9	Grand Total	117,574,281	3,636,857	121,211,138	45,305,931	75,905,207	126,753,109	129,704,217	134,286,652

6.1.2 The total capital expenditure budget (Column G9) equates to R 126.7 million for the 2023/2024 financial year in comparison with the revised adjustments budget of R 121.2 million for the 2022/2023 financial year.

Capital Budget has increased with R5.5 million which translates to five per cent from the adjusted budget. This was mainly as a result of the National INEP grant of R43 million gazetted for the Electrification on Informal Areas.

Infrastructure Services receives 92 per cent of the total allocation for Service Delivery Projects and the eight per cent is distributed to other Directorates.

6.2 Capital Budget per Funding Source

6.2.1 The high level capital expenditure budget per funding source for the 2021/2022 MTREF is presented in Table 11 below:

Table 11: High level Summary of Operating Budget									
Row Number	Description	2022-23 FINANCIAL PERFORMANCE					2023-24 MTREF		
		2022-23 Original Budget	Adjustments	2022-23 Feb Adjusted Budget	YTD Actual (17March2023)	Annual Variance	2023-24 FINAL DRAFT	2024-25 FINAL DRAFT	2025-26 FINAL DRAFT
Column Reference	A	B	C	D	E	F	G	H	I
1	Loans	61,190,000	450,038	61,640,038	28,965,674	32,674,364	38,805,000	46,000,000	42,870,000
2	CRR	9,916,195	- 4,706,181	5,210,014	2,947,422	2,262,592	5,264,500	9,730,000	5,000,000
3	Grants	46,468,086	7,893,000	54,361,086	13,392,835	40,968,251	82,683,609	73,974,217	86,416,652
4	Grand Total	117,574,281	3,636,857	121,211,138	45,305,931	75,905,207	126,753,109	129,704,217	134,286,652

6.2.2 Loans (Column G1) has significantly decreased from the proposed 2022-23 MTREF budget of R70 million (2023-24) to R38.8 million.

Though we are within the Geared Ratio NT norms, the Annual Annuity Interest and redemption portion paid against total Loans is currently unaffordable hence the reduction on loans.

Service Department are in process of tapping into other available Grants for qualifying projects such as Roads and Infrastructure.

Furthermore, an Updated Municipal Borrowing Policy Framework was approved by Cabinet (Update to the Policy Framework for Municipal Borrowing and Financial Emergencies) on the 17th of August, 2022.

The purpose of the update was to re-examine the original Policy Framework, along with the legislation (i.e. Municipal Finance Management Act – MFMA) that was adopted to implement it, considering the experience with municipal borrowing that has accumulated since 2000. The following key reforms have been introduced through the Update to the Policy Framework for Municipal Borrowing:

The Policy Framework for Municipal Borrowing has been updated to introduce the necessary reforms that will expand the scope of responsible municipal borrowing and create an environment that attracts more players (e.g. insurers, pension funds, institutional investors and fund managers, and international Development Finance Institutions) in the municipal debt market space. The original core principles underlying municipal borrowing are maintained (i.e. creditworthy municipalities should borrow prudently to finance capital investment, and that there will be no bail-outs by the provincial or national government);

The updated policy framework clarifies the role of Development Finance Institutions (DFIs), as it was not clearly articulated in the original policy. DFIs are required to pursue clear and agreed developmental goals, as outlined in the policy. The objective of this approach is to ensure that a DFI lending does not crowd out the private sector. Public-sector lenders, both domestic and foreign, should be guided by a social and developmental investment approach in which demonstrable social outcomes are considered alongside potential financial returns;

The updated policy framework permits and clarifies innovative infrastructure financing mechanisms (such as pooled financing mechanisms, project finance, tax increment financing, revenue bonds, and pledging of conditional grants) that municipalities can use to leverage municipal borrowing. Municipalities are encouraged to explore these alternatives, and innovative infrastructure financing mechanisms permitted subject to the requirements contained in the Municipal Finance Management Act (MFMA); and

The participation of both private and public sector market participants in the development of a liquid secondary market for municipal debt securities is also encouraged. The policy proposes options that can be explored to support the development and growth of an efficient and liquid market for municipal debt obligations

- 6.2.3 Capital Replacement Reserve CRR (Column G2) of R 5.264 million increased by R54 thousand from the February 2023 adjusted amount of R5.210 million that translates to 4% of the total capital budget.

The minimal allocation is mainly due to the CRR not being cash backed. However, we will embark on a process of opening subaccounts with Standard Bank in order to ring-fence funding not only from the Vote level but Cash Flow level.

Council receives annual Augmentation Fees of plus R6 million and this will be allocated separately to fund CRR projects. So will the CRR will be built.

- 6.2.4 Government grants (Column G3) has increased to R82.6 million from R54.3 Million mainly as a result of the INEP for the Electrification of the Informal Areas as well as Housing Informal Settlement Programme.

This is commendable and looking at increasing the capacity of Grants from all available sources other than Internal Funds.

- 6.2.5 The Municipality has adopted a highly conservative approach in the calculation of the capital expenditure budget allocation by ensuring that the gearing ratio of 36.3% will remain within the acceptable NT norm of 45%.

6.3 Capital Budget Summary

- 6.3.1 In consideration of the limited availability of financial resources, and to render acceptable levels of service delivery, the Municipality has attempted to include as many capital projects as possible in the tabled 2023/2024 capital budget.

Reduced Borrowings from the normal standard that Services are used to, with the internship of tapping into the available options within Borrowings as indicated by NT as well as new Grants.

7. OVERVIEW OF ALIGNMENT OF ANNUAL BUDGET WITH THE INTEGRATED DEVELOPMENT PLAN (IDP)

- 7.1 The Constitution mandates local government with the responsibility to exercise local developmental and co-operative governance functions. The eradication of imbalances in the South African society can only be realised through a credible integrated development planning process.
- 7.2 Municipalities in South Africa are required to utilise integrated development planning as an approach to plan future development in their respective municipal areas, and accordingly determine the best solutions to achieve sound long-term development goals. A municipal IDP provides a five-year strategic programme of action aimed at establishing short, medium and long term strategic and budget priorities to create a developmental platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and capabilities of the Municipality to the overall development aims, which guide the municipal budget. The IDP further enables municipalities to make the best use of scarce resources to accelerate service delivery goals. An IDP is therefore a key instrument utilised by municipalities to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area.
- 7.3 The Constitution requires local government to ensure that management, budgeting and planning functions comply with the objectives of the Constitution. This provides a clear indication of the intended purposes of municipal integrated development planning. Legislation further stipulates that a municipality must not only give effect to the IDP, but must also conduct the affairs in a manner that is consistent with the IDP.
- 7.4 beginning March 2023, a strategic plan was conducted between management and Political Office Bearers with the aim to get SWOT analysis with Key Performance Focus of each Directorate in order to formulate revised Municipal Strategic Objectives

This budget is based on the following six strategic objectives however, the budget might be revised in February 2024 to address changes to the new strategic objectives where applicable.

- (a) Strategic Objective 1: To improve and maintain current basic service delivery through specific infrastructural development projects;
- (b) Strategic Objective 2: To create an enabling environment for social development and economic growth;
- (c) Strategic Objective 3: To promote a safe and healthy environment through the protection of our natural resources;

- (d) Strategic Objective 4: To grow the revenue base of the municipality;
- (e) Strategic Objective 5: To structure and manage the municipal administration to ensure efficient service delivery; and
- (f) Strategic Objective 6: To encourage the involvement of communities in the matters of local government, through the promotion of open channels of communication.

7.8 The IDP is currently under review process and will be aligned with the 2023/2024 MTREF. Through adjustments budget process where applicable. The respective SA4, SA5 and SA6 schedules are included in **Annexure B**, provide a reconciliation between the IDP strategic objectives and the operating revenue, operating expenditure and capital expenditure.

8. MEASURABLE PERFORMANCE OBJECTIVES AND INDICATORS

- 8.1 Performance Management is a system intended to manage and monitor progress against the identified strategic objectives and priorities of Council. In accordance with legislative requirements and good business practices, as informed by the National Framework for Managing Programme Performance Information, the Municipality has developed and implemented a performance management system, which is regularly amended as the integrated planning process progresses. The Municipality monitors, assesses and reviews organisational performance, which is linked directly to individual employee performance of the Senior Managers.
- 8.2 Knysna Municipality continuously ensures that a culture of performance management is institutionalised. Performance agreements are therefore concluded with senior management.
The Human Resources Department is in process of implement Performance Management and cascading to the Supervisor Level and this is an ongoing process.

9. OVERVIEW OF BUDGET FUNDING INCLUDING FUNDING COMPLIANCE

9.1 National Treasury requires that the Municipality assess the financial sustainability against fourteen different funding measures, which monitor various aspects of the financial health of the municipality. These measures are contained in SA10 of **Annexure C**.

The respective information is extracted directly from the annual budgeted statements of financial performance, financial position and cash flow. The funding compliance measurement table in essence measures the degree to which the proposed budget complies with the funding requirements of Section 18 of the MFMA.

10. EXPENDITURE ON GRANT ALLOCATIONS MADE TO THE MUNICIPALITY

10.1 Financing of the Grant Funded Projects

10.1.1 The following table depicts total grants gazetted for the Municipality for the 2023-24 MTREF:

Table 12: High level Summary of Total Grants Gazetted						
Row Number	Description	Outcome 2021/2022	Original Budget Budget 2022/2023	2023/2024	2024/2025	2025/2026
Column Reference	A	B	C	D	E	F
1	GRANTS : NATIONAL DEPARTMENTS	142,607,000	168,893,000	216,765,000	219,629,000	238,163,000
2	Equitable share	98,572,000	111,170,000	122,358,000	134,028,000	144,402,000
3	Financial Management Grant	1,550,000	1,721,000	1,771,000	1,771,000	1,909,000
4	Expanded Public Works Programme Grant (EPWP)	1,118,000	1,158,000	1,264,000	-	-
5	Municipal Infrastructure Grant (MIG)	26,260,000	39,114,000	29,218,000	30,393,000	31,617,000
6	Integrated National Electrification Programme Grant (INEP)	-	10,730,000	43,754,000	5,000,000	15,000,000
7	Neighbourhood Development Partnership (NDPG)	10,000,000	5,000,000	15,000,000	15,000,000	10,001,000
8	Water Services Infrastructure Grant (WSIG)	5,107,000	-	3,400,000	33,437,000	35,234,000
9	GRANTS : PROVINCIAL DEPARTMENTS	8,996,657	57,528,000	45,348,000	48,580,000	34,098,000
10	Financial Management Capacity	250,000	-	639,000	-	-
11	Human Settlement Development Grant	46,657	46,733,000	32,316,000	37,128,000	22,120,000
12	Informal Settlements Upgrading Partnership Grant	-	-	-	-	-
13	Maintenance and Construction of Transport Infrastructure Grant	110,000	80,000	120,000	130,000	150,000
14	Community Library Services Grant	8,493,000	10,659,000	10,842,000	11,265,000	11,771,000
15	Community Development Worker Operational Support Grant	57,000	56,000	57,000	57,000	57,000
16	Municipal Interventions Grant	40,000	-	-	-	-
17	Title Deeds Restoration Grant (TRP)	-	-	1,374,000	-	-
18	TOTAL	151,603,657	226,421,000	262,113,000	268,209,000	272,261,000

10.1.2 There is a decline in number of grants we used to receive as the Municipality when comparing with allocations of five years plus ago and a decrease in some other grants.

10.1.3 This is as a result of various factors such as low spending and non-approval of roll-overs as well as compressed grants of three to one.

- 10.1.4 The total grants increased to R262 million compared to the revised budget amount of R226 million mainly as a result of the New INEP grant gazetted for the Electrification of specific Informal Areas within the greater Knysna.

MIG has drastically decreased from R39 million to R29 million in the 2023-24 budget. As at end February 2023 only R6 million is spent against the grant. Revised SDBIP was received together with the February 2023 adjustments budget where projects were significantly revised in order to accelerate the currently running projects.

11. ALLOCATION OF GRANTS MADE BY THE MUNICIPALITY

- 11.1 Schedule SA21, included in **Annexure C**, provides a breakdown of all grants paid by the municipality.

Grants paid by the Municipality has been revised downward as a result of the expired contract with some beneficiaries.

Only two grant donations have been considered in this budget being R48 thousand to Leisure Island Rate Payers Association due to the Contract entered with them as well as R350 thousand Mayoral Bursary to assist previously disadvantaged students.

12. MONTHLY TARGETS FOR REVENUE, EXPENDITURE AND CASH FLOW

- 12.1 The Municipality closely monitors the debtor collection rates, which equated to 90% in the 2021/2022 audited outcome. The Municipality is confident that the debtor collection rate will steadily increase to approximately 95% over the 2023/2024 MTREF, following Council approval of new and amended budget-related policies as well as the Recovery Plan **Annexure A**.

The supporting tables that indicates monthly budget was partly done for the fixed costs and all variables and Projects finally approved with the Final budget to be tabled at Council end May will be properly done between Finance and Service Departments that will be aligned to the Procurement Plan.

SA25 to SA30 on **Annexure C** depicts summary monthly budget in different formats

13. CONTRACTS HAVING FUTURE BUDGETARY IMPLICATIONS

- 13.1 The Municipality's Supply Chain Management Policy stipulates specific processes to be complied with for contracts that will impose financial obligations beyond the three years in the annual budget for that financial year, and will require approval by Council.
- 13.2 The external loans procured for capital assets is the only tender awarded by the municipality in the 2022/2023 financial year which exceeds the three-year timeframe. All processes, as

prescribed by the Supply Chain Management Policy and Section 46 of the MFMA (long-term debt), have been fully complied with for this tender.

14. LONG-TERM FINANCIAL SUSTAINABILITY

- 14.1 Financial sustainability over the long-term entails the management of high priority expenditure projects, both operating and capital, to ensure project sustainability; a reasonable degree of stability and predictability in the overall property rates and service charges imposed to ensure affordability and sustainability; and to promote a fair allocation in the distribution of resources and the attendant taxation between the current and future ratepayers to ensure intergenerational sustainability.
- 14.2 Investment in infrastructure, which stimulates economic development, required the creation of a fourth financial sustainability ratio to be used should the debt/revenue ratio (external borrowings as a percentage of total operating revenue less conditional grants) exceed 45%. This ratio will address the interest and redemption repayable on external borrowings as a percentage of total operating revenue less conditional grants. Interest and redemption should not exceed 6-8% of total operating expenditure.
- 14.3 The current long term financial plan was last reviewed three years ago and we are in consultation with DBSA office to acquire funding to assist us with the update of the existing plan taking into consideration the current status together with the Revenue Enhancement milestones and Recommendations.

15. MSCOA PROGRESS TO DATE

- 15.1 The Municipal Regulations on the Standard Chart of Accounts (*mSCOA*), promulgated on 22 April 2014, required all municipalities to be *mSCOA* compliant with effect from 1 July 2017. The relevant *mSCOA* segments, as prescribed by the regulations, were implemented on the financial reporting system by Knysna Municipality on 01 July 2017. National Treasury has since the inception of *mSCOA* released several *mSCOA* version updates consequently resulting in continuous account code re-mapping functions and amendments to the system-generated financial statement reporting tools.
- 15.2 As per MFMA Budget Circular 123, Version 6.7 of the *mSCOA* chart was uploaded onto the Financial system and the 2023-24 budget will be transacted on this new version released.

The 2022-23 February adjustments budget is the first budget that was run directly from the system with successful outcome. Though significant changes by NT from version 6.6.1 to 6.7 Knysna Municipality will be ready to run the budget directly from the system and no manual intervention on running of data strings to the NT portal.

16. SERVICE LEVEL STANDARDS

The Service Level Standards is a turnaround plan that provides timeframes in which the Service Delivery Departments should adhere to.

This plan is not necessarily approved with the budget but may be approved as and when required of which the final policy will be submitted together with the budget.

Currently there was no update on the milestone compared to 2022-23 submission. This is attached as **Annexure H**.

17. LEGISLATIVE COMPLIANCE STATUS

Compliance with the MFMA implementation requirements have been satisfactorily complied with through the following activities:

17.1 In-Year Reporting

Monthly, Quarterly and Bi-annual reporting to National Treasury and Provincial Treasury, in electronic format, is fully complied with. reports, submitted to the Executive Mayor, has progressively improved, and is published timeously on Knysna Municipality's website.

17.2 Internship Programme

The Municipality has participated in the Municipal Financial Management Internship programme since 2014. The last intern's intake expired end February 2023 and the recruitment and selection process is underway. Since the introduction of the Internship programme the Municipality has appointed some of the interns permanently through the recruitment process.

17.3 Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA.

17.4 Audit Committee

The Municipality has a newly appointed Audit Committee, which is fully capacitated and functional.

17.5 Service Delivery and Budget Implementation Plan

The Service Delivery and Budget Implementation Plan (SDBIP) will be finalised following approval of the 2023/2024 budget by End May 2023.

17.6 Policies

Various budget-related policies were reviewed but will be workshop during the budget consultations with relevant stakeholders. All budget-related policies are contained in **Annexure G**.

17.7 Procurement Plan

Municipal Budget Circular No 94 highlights the slow spending of capital budgets by most municipalities, and the associated negative impact on service delivery. It therefore became necessary to compile a draft procurement plan to address a weak planning process. The procurement plan is included as **Annexure I**. The timeframes and other relevant information will be finalised when Final budget is approved by end May 2023.

18. RECOMMENDATIONS

18.1 It is recommended that:

- [a] Council approves the Tabled 2023/2024 Medium Term Revenue and Expenditure Framework (MTREF) Report.
- [b] Council approves the revenue budget of R1,295,301,898 for the 2023/2024 financial year as set out in **Table 2** of the MTREF Report
- [c] Council approves the operating expenditure budget of R1,215,686,185 for the 2023/2024 financial year as set out in **Table 3** of the MTREF Report
- [d] Council takes note of the operating budget surplus of R1,432,104 for the 2023/2024 financial year as set out in **Table 4** of the MTREF Report.
- [e] Council approves the capital expenditure budget of R 126,753,109 for the 2023/2024 financial year as set out in **Table 10** of the MTREF Report.
- [f] Council approves the capital expenditure budget funding sources of R 126,753,109 for the 2023/2024 financial year as set out in **Table 11** of the MTREF Report.
- [g] Council approves the following revenue increases for the main five revenue sources with effect from 1 July 2023 –

Main Service	% Increase
Property Rates	Per New GV
Service Charges : Electricity	18.65%
Service Charges : Water	9.0%
Service Charges : Sanitation	5.3%
Service Charges : Refuse	6.0%
Other	5.3%

- [h] That Council approves note of the Recovery Plan **Annexure A**
- [i] Council approves the annual budget of Knysna Municipality for the 2023/2024 financial year as well as the indicative budgets for the two outer financial years, as presented in the new *mSCOA* version 6.7 Schedules A1 to A10 and Supporting Schedules SA1 to SA38, attached as **Annexure B**.
- [j] Council takes note of the revenue increases for property rates, service charges and fees contained in the Tariff Book, attached as **Annexure C**

- [k] Council takes note of the Line Item Capital Budget per Directorate and funding source. **Annexure D.**
- [l] Council takes note of the Line Item Operating Budget per Directorate. **Annexure E.**
- [m] Council takes note of the proposed total cost-to-municipality expenses for the salary, allowances and benefits of the Political Office Bearers, Municipal Manager, Chief Financial Officer, Senior Managers and other officials with a remuneration package greater than or equal to that of a Senior Manager, as contained in **Tabled 7;8 and 9** of the 2023/2024 MTREF Budget Report.
- [n] Council takes note of Technical and Refuse Services operating performance budget provided in **Table 5 and 6** of the report.
- [o] Council approves following reviewed budget-related policies of Knysna Municipality for the 2023/2024 financial year, attached as **Annexure G:**

	Policies
1	Writing-off of Irrecoverable Debt Policy
2	Property Rates Policy
3	Tariffs policy
4	Customer Care, Credit control and debt collection, Indigent and Tempering policy
5	Supply chain management policy
6	Cash management and investment policy
7	Funding and reserves policy
8	Liquidity Policy
9	Virement Policy
10	Contract Management Policy
11	Cost Containment Policy
12	Asset Management Policy
13	Disposal of Unserviceable, Obsolete or Redundant assets policy
14	Insurance Policy
15	UIFW Policy
16	Petty Cash Policy
17	Accounting Policy
18	Special Rating Area Policy

- [p] Council approves the 2023/2024 MTREF Procurement Plan attached as **Annexure I.**
- [q] Council to note the start of the Cost Reflective Tariff table populated as required by **NT Annexure J.**

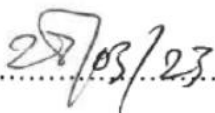
19. QUALITY CERTIFICATE

I, **Ombali Phineas Sebola**, Municipal manager of Knysna Municipality, hereby certify that the final annual budget and supporting documentation have been prepared in accordance with the Municipal Finance Management Act, No. 56 of 2003, the regulations made under the Act, and that the annual budget and supporting documents are consistent with the Integrated Development Plan of Knysna Municipality.

Print Name: Ombali Phineas Sebola

Municipal Manager of Knysna Municipality (WC048)

Signature.....

Date.....

Municipal Manager

20. ANNEXURES:

- Medium Term Revenue and Expenditure Framework (MTREF) 2023/2024– 2025/2026
- Annexure A: Recovery Plan
- Annexure B: Main budget tables and Supporting tables
- Annexure C: Tariffs, charges and fees for 2023/2024 MTREF
- Annexure D: Capital Budget per department and per funding source
- Annexure E: Operating Budget per Directorate
- Annexure F: Budget Circulars
- Annexure G: Policies
- Annexure H: Service Level Standards
- Annexure I: Procurement Plan 2023/24 MTREF
- Annexure J: Cost Reflective Tariffs

21. TABLES

- Table 1: Tabled 2023/2024 MTREF: Key Budget Projections;
- Table 2: Tabled 2023/2024 MTREF: High Level Summary of Operating Revenue per Category;
- Table 3: Tabled 2023/2024 MTREF: High Level summary of Operating Expenditure per Category;
- Table 4: Tabled 2023/2024 MTREF: High Level Summary of Operating Revenue and Expenditure;
- Table 5: High level Summary of Technical Services Financial Performance
- Table 6: High level Summary of Solid Waste Financial Performance
- Table 7: Section 56 Senior Managers
- Table 8: Public Office Bearers
- Table 9: Senior Managers not S56
- Table10: Tabled 2023/2024 MTREF: Capital Budget per Directorate; and
- Table 11: Tabled 2023/2024 MTREF: Capital Budget per Funding Source.